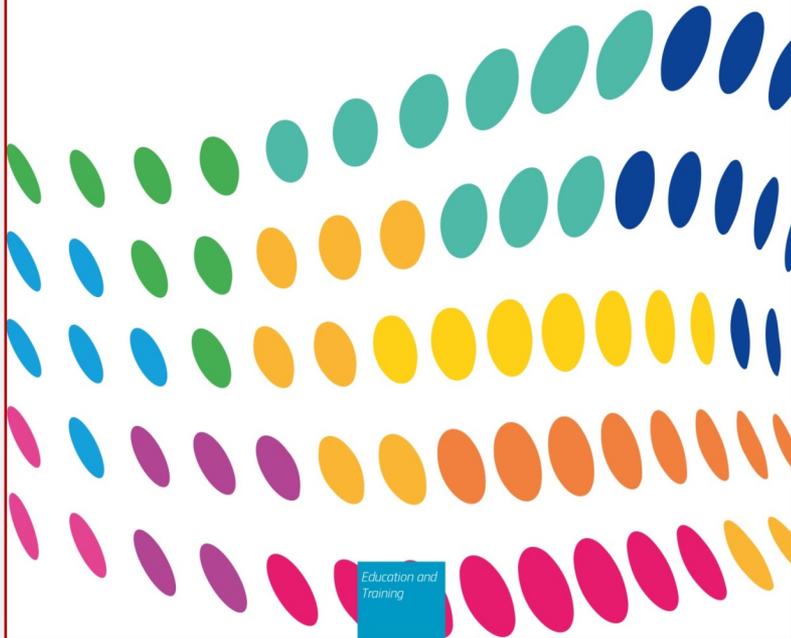




# The European Higher Education Area in 2018

*Bologna Process  
Implementation Report*



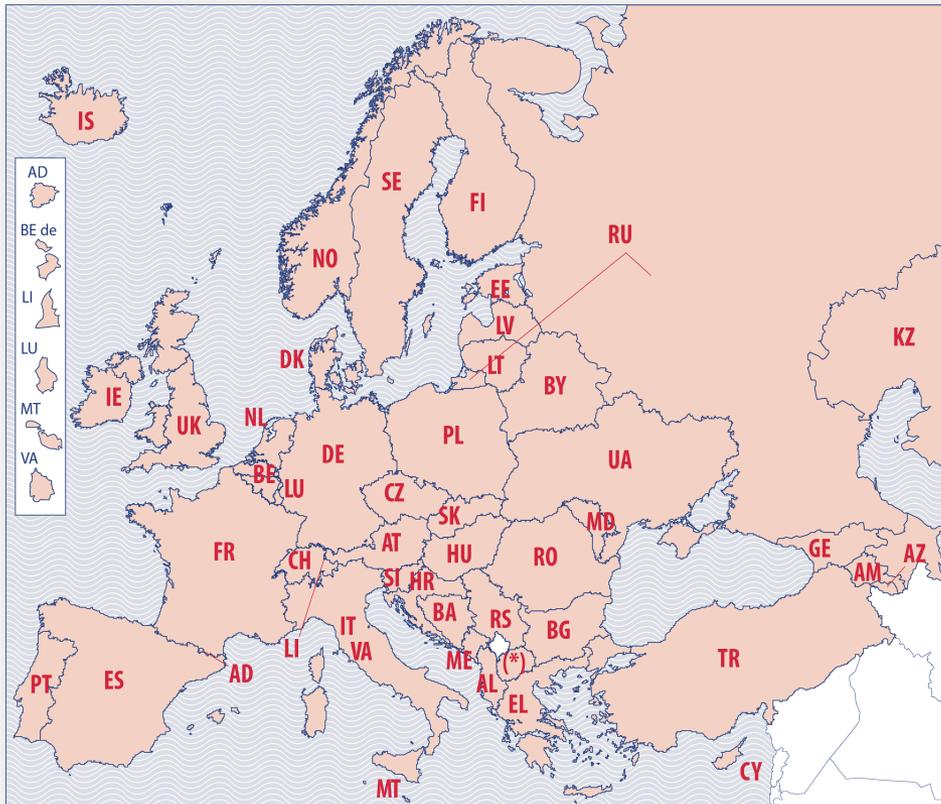
Education and  
Training

## Bologna Implementation Report 2018 -

### Overview of indicators on QA

Melinda Szabo,  
Policy Analyst, EQAR  
Member, Monitoring WG

# EHEA today



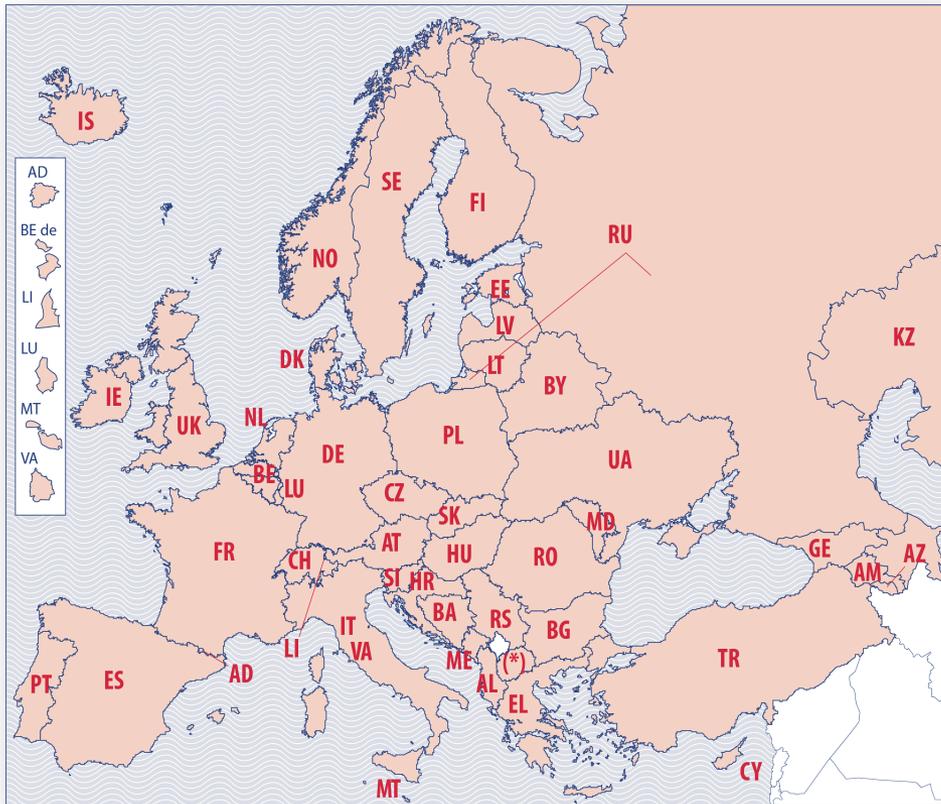
Framework for higher education co-operation in Europe.

**48** countries

**38** million students:  
56 % in Russia, Turkey, Germany,  
France and UK

**1.2 % GDP** public expenditure  
(average)

# EHEA tomorrow (?)



## Moving Beyond 2020

A working framework to support “a more ambitious EHEA” (Paris Communiqué)

Structured peer support approach for the implementation of the key commitments

-> Mandate of the Bologna Process Implementation Report to assess the main developments in the EHEA

# Key commitments: not yet all green

Countries	Indicator 1 Degree struc- ture imple- mentation	Indicator 2 National Qualifications Frameworks	Indicator 3 ECTS	Indicator 4 Lisbon Recognition Convention	Indicator 5 Diploma Supplement	Indicator 6 Quality Assurance
Albania	Green	Yellow	Yellow	Green	Green	Orange
Andorra	Green	Orange	Green	Orange	Green	Yellow
Armenia	Yellow	Green	Yellow	Orange	Green	Green
Austria	Green	Green	Yellow	Green	Green	Green
Azerbaijan	Green	Orange	Orange	Green	Green	Red
Belarus	Yellow	Red	Red	Green	Red	Red
Belgium_FR	Green	Green	Green	Green	Green	Green
Belgium_NL	Green	Green	Green	Green	Green	Green
Bosnia and Herzegovina	Green	Yellow	Green	Orange	Green	Yellow
Bulgaria	Green	Green	Green	Green	Green	Green
Croatia	Yellow	Green	Yellow	Green	Green	Green
Cyprus	Green	Green	Green	Green	Green	Orange
Czech Republic	Green	Orange	Yellow	Green	Green	Orange
Denmark	Green	Green	Orange	Green	Green	Green
Estonia	Green	Green	Yellow	Green	Green	Green

Countries	Indicator 1 Degree struc- ture imple- mentation	Indicator 2 National Qualifications Frameworks	Indicator 3 ECTS	Indicator 4 Lisbon Recognition Convention	Indicator 5 Diploma Supplement	Indicator 6 Quality Assurance
Finland	Green	Green	Orange	Green	Green	Green
France	Green	Green	Green	Green	Green	Green
FRYROM	Green	Green	Green	Red	Green	Orange
Georgia	Green	Green	Green	Orange	Green	Orange
Germany	Green	Green	Green	Green	Green	Green
Greece	Green	White	Orange	Orange	Green	Green
Holy See	Orange	Green	Green	Green	Green	Orange
Hungary	Green	Green	Red	Green	Green	Green
Iceland	Green	Green	Green	Green	Green	Green
Ireland	Green	Green	Orange	Orange	Green	Green
Italy	Green	Green	Red	Green	Green	Green
Kazakhstan	Orange	Green	Green	Green	Green	Green
Latvia	Red	Green	Green	Green	Green	Green
Liechtenstein	Green	Green	Yellow	Green	Green	Green
Lithuania	Green	Green	Yellow	Green	Green	Green
Luxembourg	Green	Green	Yellow	Green	Green	Green
Malta	Yellow	Green	Red	Green	Green	Orange
Moldova	Green	Green	Green	Green	Green	Yellow
Montenegro	Green	Green	Green	Orange	Green	Orange
Netherlands	Green	Green	Green	Green	Green	Green
Norway	Yellow	Green	Green	Green	Green	Green
Poland	Green	Green	Yellow	Green	Green	Green
Portugal	Green	Green	Green	Green	Green	Green
Romania	Yellow	Green	Green	Green	Green	Green
Russian Federation	Green	Orange	Green	Green	Green	Green
Serbia	Green	Green	Green	Orange	Green	Green
Slovakia	Green	Yellow	Orange	Green	Green	Orange
Slovenia	Green	Green	Orange	Green	Green	Green
Spain	Green	Green	Green	Green	Green	Green
Sweden	Green	Green	Red	Green	Green	Green
Switzerland	Green	Green	Green	Green	Green	Green
Turkey	Green	Green	Green	Green	Green	Orange
Ukraine	Green	Yellow	Green	Green	Green	Orange
United Kingdom ECN	Green	Green	Red	Red	Green	Green
United Kingdom SCT	Green	Green	Red	Red	Green	Green

# Potential pitfalls on Key Commitments

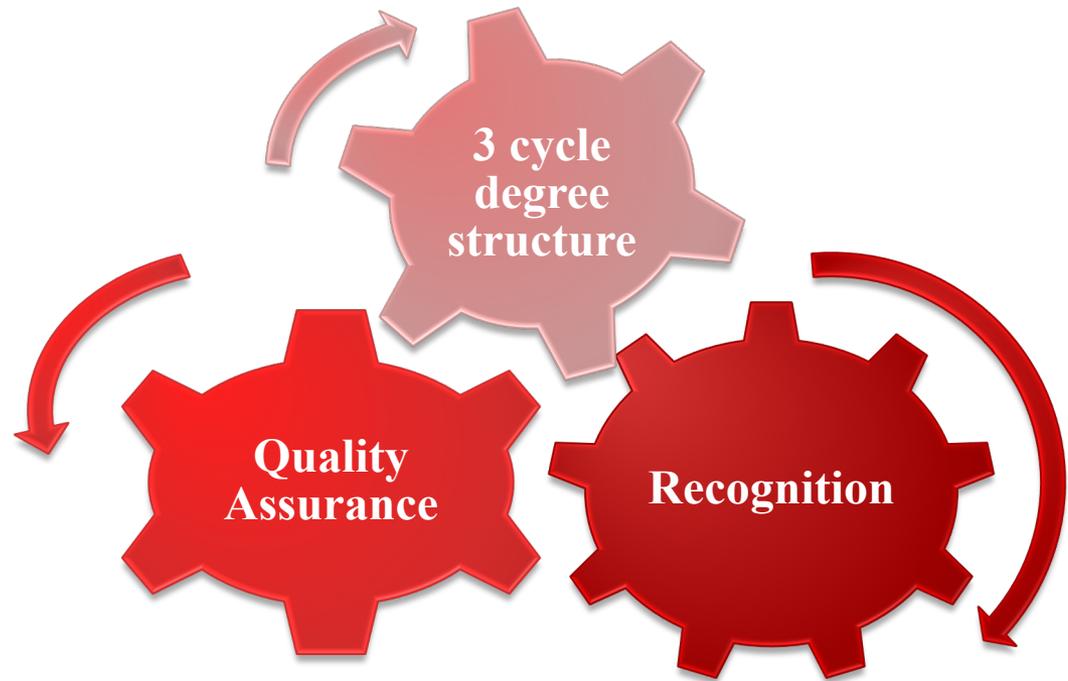
- 1) Countries won't turn green by 2020 as a result of peer support
- 2) Through concentrating on key commitments we might neglect other issues (e.g. social dimension)
- 3) False sense of security
  - If key commitments turn green, our EHEA dreams will come true...



“My class is so large and my seat is so far back, I feel like I’m taking a distance-learning course.”

Search ID: aba0103

## Key Commitments:

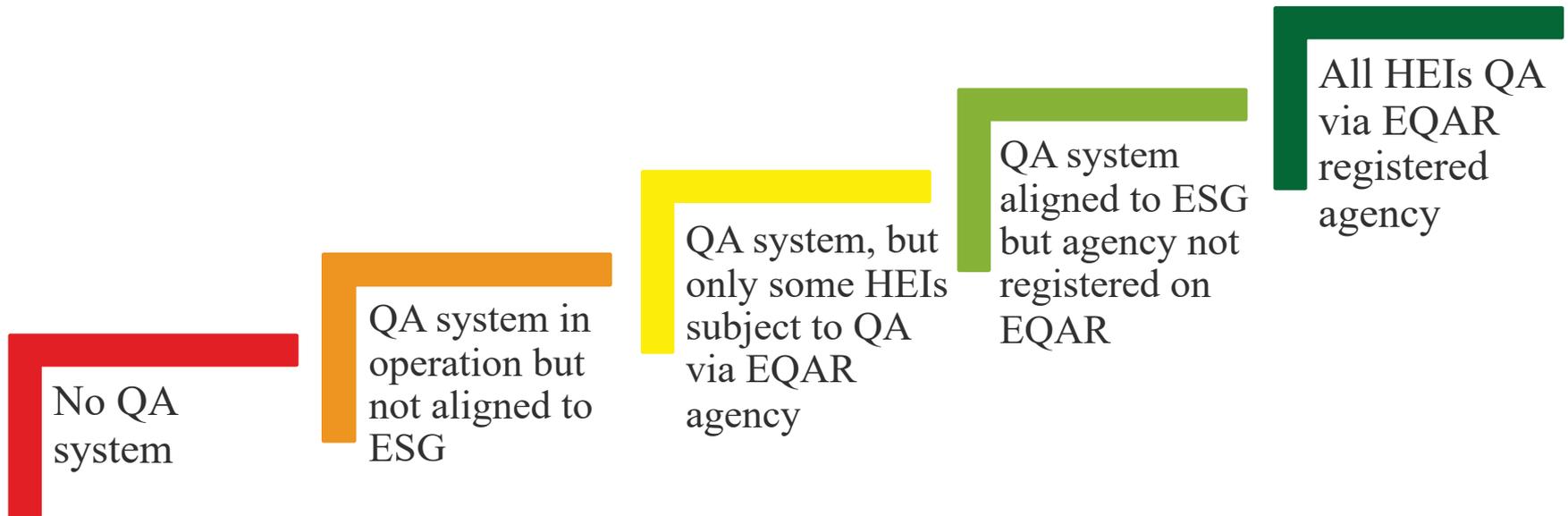


### Paris Communiqué 2018 on QA:

- *« We encourage the use of the Erasmus+ programme for increasing cooperation, beyond mobility, and achieving progress on the key commitments. »*
- *« ...we commit to removing the remaining obstacles to their (ESG) implementation in national legislations and regulations »*
- *«...we will also enable and promote the use of the “European Approach for Quality Assurance of Joint Programmes” in our higher education systems. We welcome and will promote the development of the Database of External Quality Assurance Results (DEQAR). »*

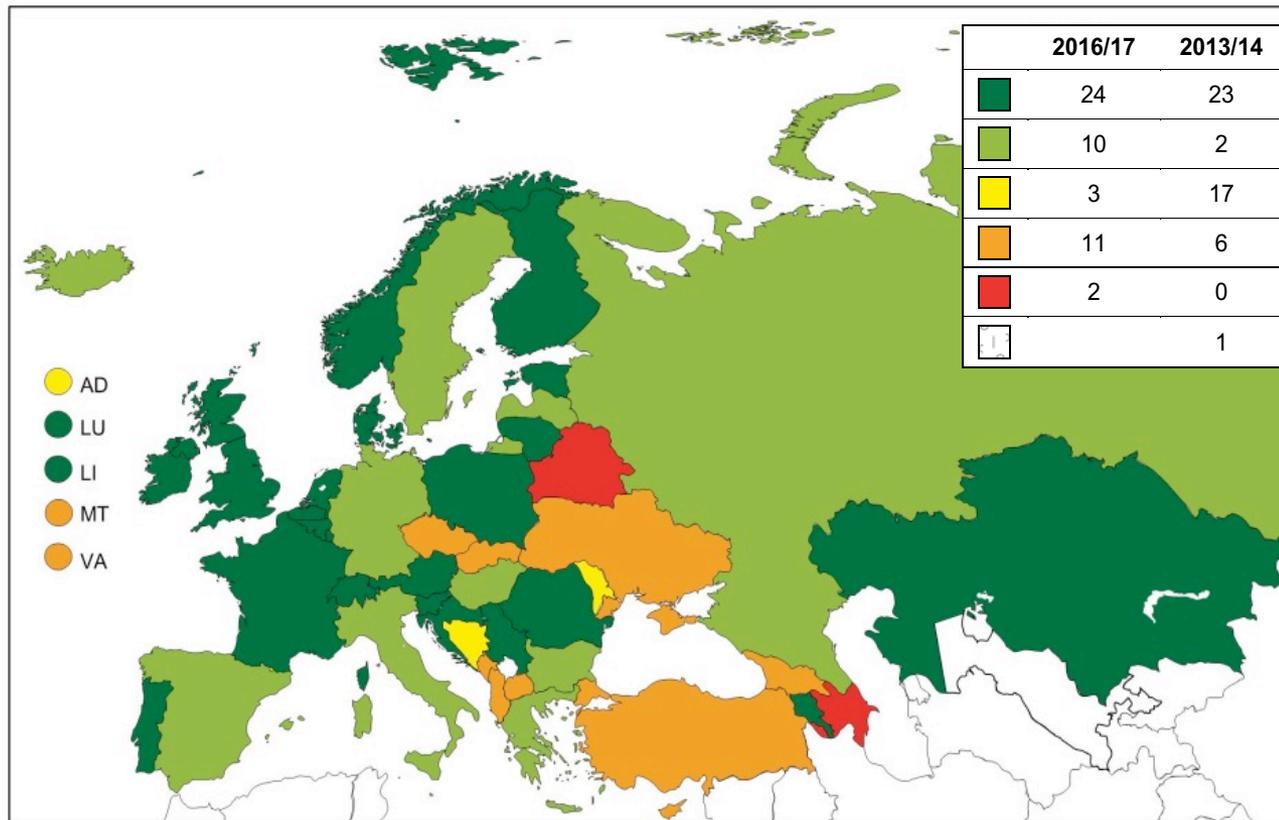
# Key commitment on QA

## Scorecard Indicator. stage of development of QA system



# Scorecard indicator & Key commitment

## Stage of developement of QA systems



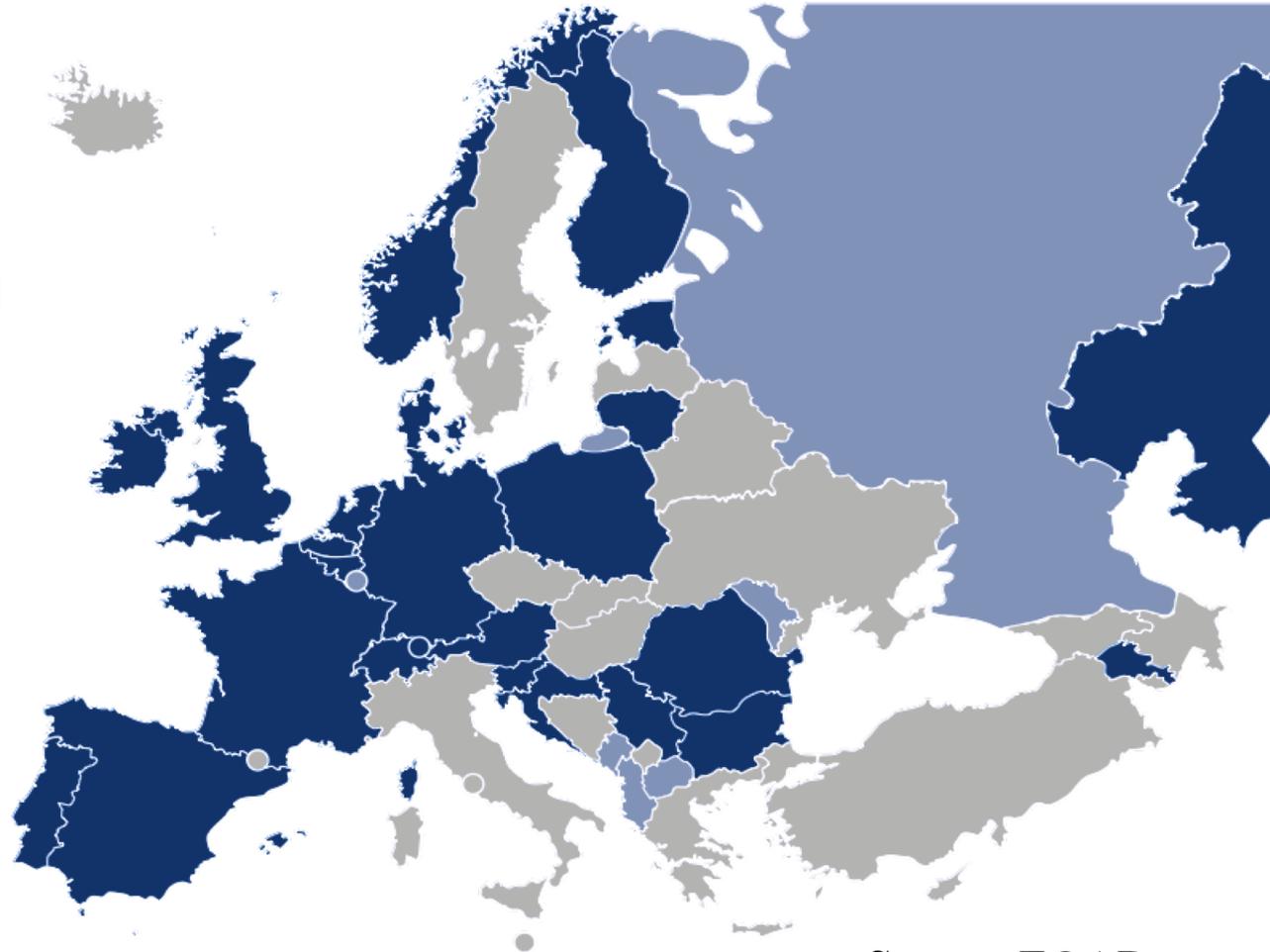
*Source: BFUG data collection.*

- A fully functioning QA system is in operation where all HEIs are subject to regular EQA by an agency that demonstrated compliance with the ESG through registration on EQAR.
- A QA system is in operation nationwide, aligned to the ESG, but QAA not registered in EQAR.
- A fully functioning QA system is in operation nationwide, but only some HEI are subject to regular EQA by QA that demonstrated compliance with the ESG through EQAR-registration
- A QA system is in operation nationwide, but has not (yet) been fully aligned to the ESG.
- No quality assurance system is in operation

# Key Commitment on External Quality Assurance

- External QA performed by agencies that demonstrably comply with the ESG, registered on EQAR
- For some, but not all higher education institutions

December 2018:  
46 registered QAAs  
based in 23  
countries



*Source: EQAR*

52%

10%

38%

# Examples where national QA systems have an impact on ESG compliance

## **ESG 2.2: Designing methodologies fit for purpose**

In a number of countries it is the Ministry and its national accreditation council who coordinates and designs the methodologies employed by the QA agency.

- what is the role of the QA agency and what is the role of other responsible authorities?
- who is responsible for the involvement of stakeholders in the design of new procedures?
- who ensures the methodologies are fit for purpose?

## **ESG 3.3 Independence**

In a number of countries it is the Ministry who decides on the composition and nomination of the board.

- How is appointment of the quality assurance agency director its board, council is done by the Ministry?
- Is the selection process clear and transparent?

# Examples where national QA systems have an impact on ESG compliance

## **ESG 2.7: Complaints and appeals**

*“appeals processes should be clearly defined as part of the design of external quality assurance processes and communicated to the institutions”* . Guidelines note that *“the agencies, need to handle [issues of concern] in a professional way by means of a clearly defined process that is consistently applied”*

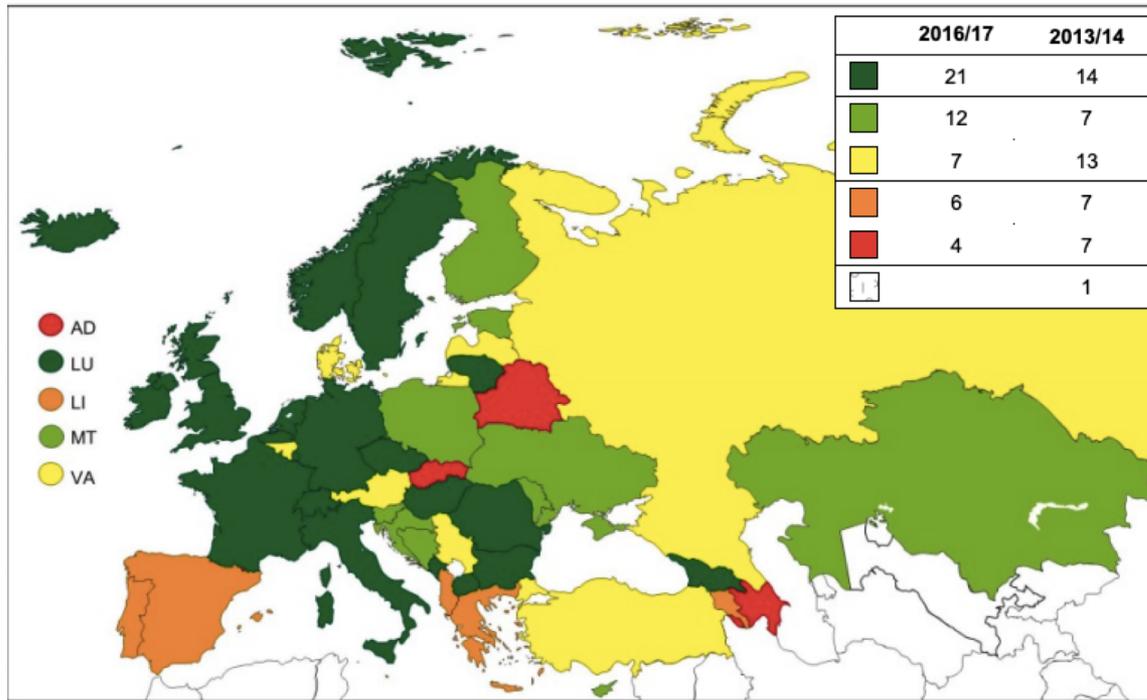
When the responsibility with the appeal of EQA procedures lies with the Ministry or with the judiciary ( e.g. Croatia, Hungary, Latvia)

- what is the role of QA agencies in such situations?
- what happens if the initial decision is overturn?
- what is the internal system of the appeals procedure? How is consistency in decision ensured?
- how this communicated to back the QA agency?

# Where the challenges lie

ESG	2.5 Criteria for outcomes	2.6 Reporting	2.7 Complaints and Appeals	3.1 Activities, policy and processes for QA	3.3 Independence	3.4 Thematic analysis
Legal framework does not allow to (fully substantially comply)	■	■	■	■	■	
Traditions or prevalent (academic) culture not supportive		■		■	■	
Lack of capacity	■					■
Time to adjust to ESG 2015			■			■
Lack of (institutionalised) partnerships with stakeholders				■		

# Scorecard indicator: Level of student participation in external quality assurance system, 2016/17



In all quality assurance reviews, students participate as full members at five levels:  
in governance structures of national QA agencies;

- in external review teams;
- in the preparation of self-evaluation reports;
- in the decision making process for external reviews;
- in follow-up procedures.

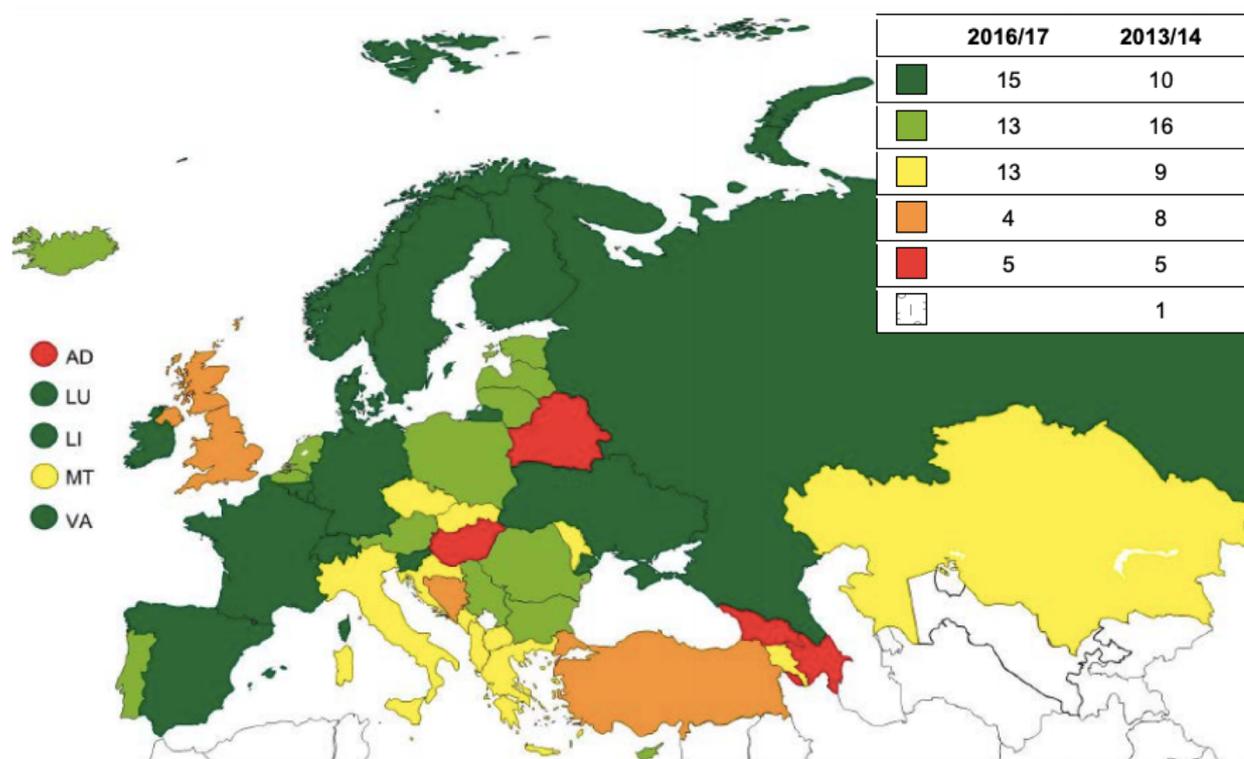
Students participate at 4 of the 5 levels

Students participate at 3 of the 5 levels

Students participate at 2 of the 5 levels

Students cannot participate or participate at only 1 level mentioned above.

# Scorecard Indicator. Level of international participation in external quality assurance, 2016/17



In all cases the following four aspects are met:

- agencies are members or affiliates of ENQA;
- international peers/experts participate in governance of national QA bodies;
- international peers/experts participate as members/observers in evaluation teams;
- international peers/experts participate in follow-up procedures.

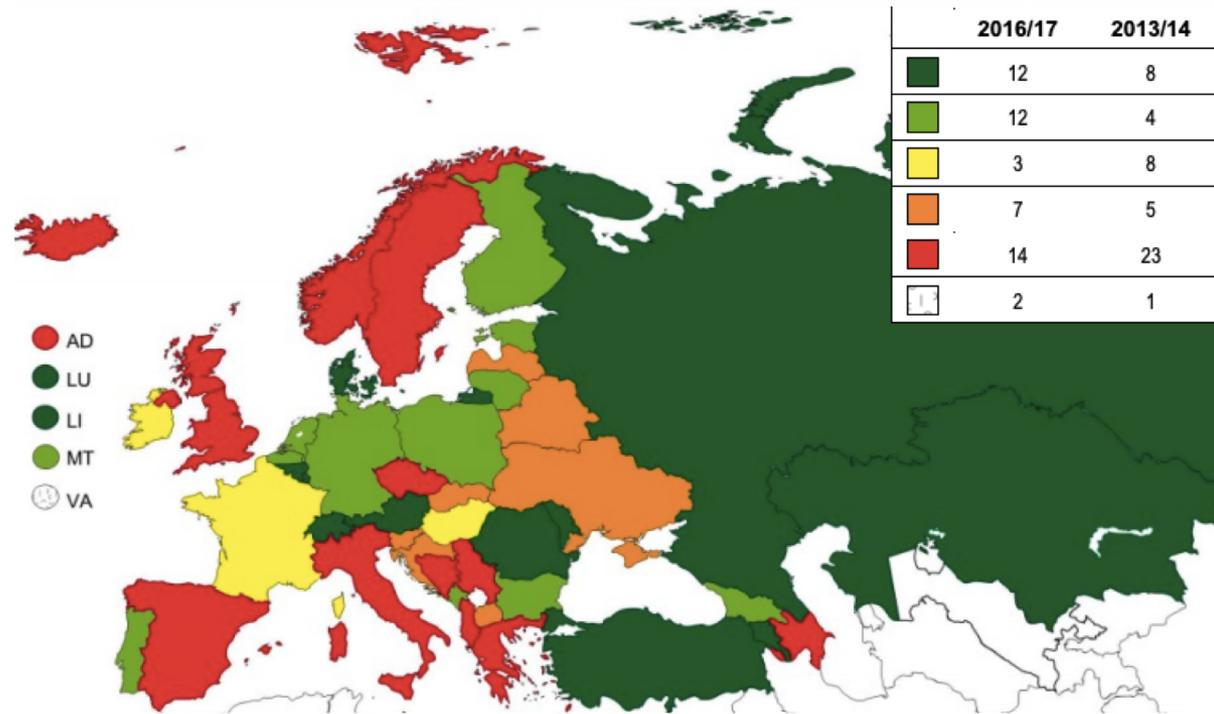
Three of the four aspects are met.

One of the four aspects is met

Two of the four aspects are met.

No international participation.

# Scorecard indicator: Level of openness to cross border quality assurance of EQAR registered agencies, 2016/17



All HEI & programmes can choose for their regular EQA a suitable QAA. EQAR registration serves as a criterion QA agencies.

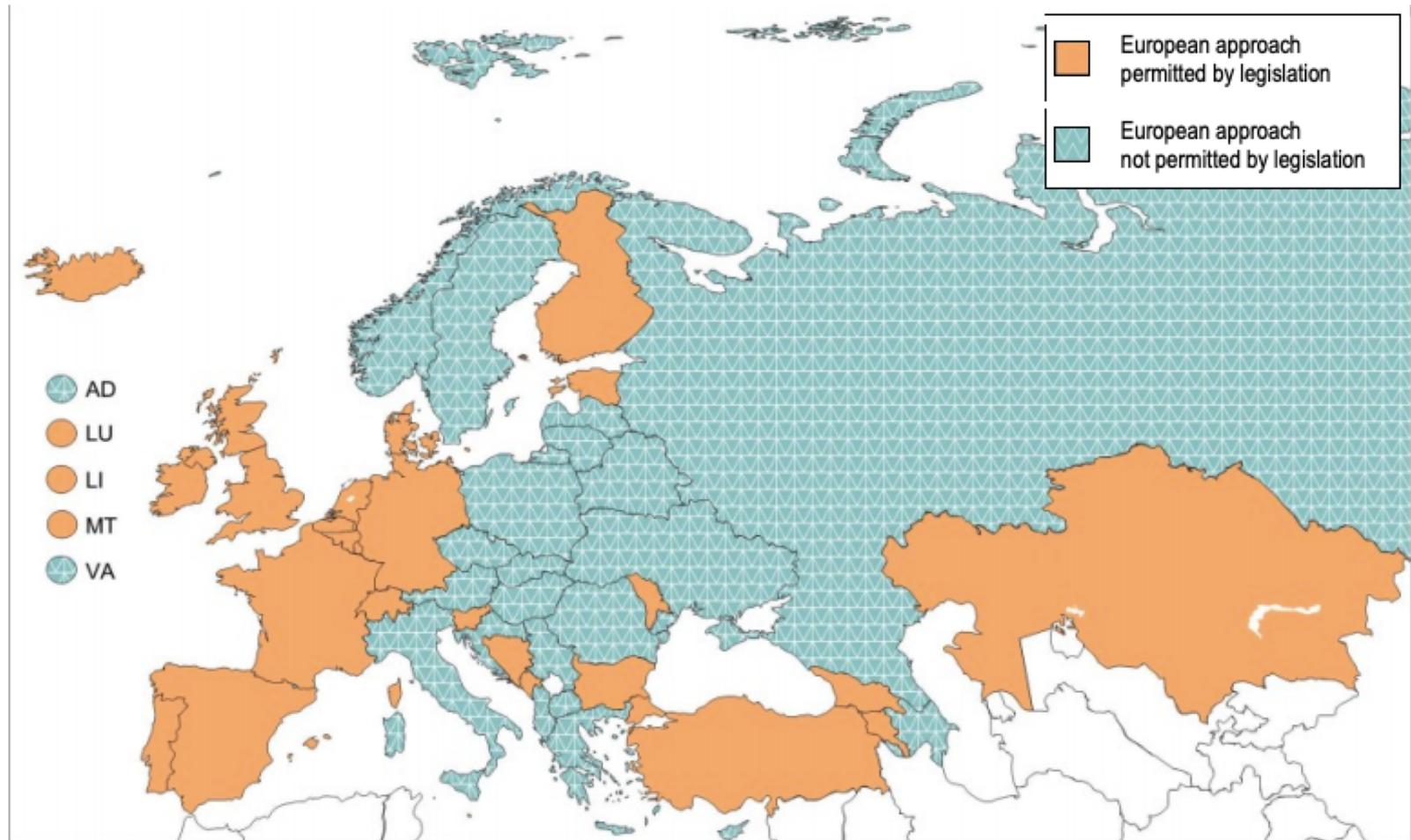
All HEI & programmes can choose for their regular EQA a suitable QAA. EQAR registration does not always serve as a criterion

In some cases, some HEIs/programmes can choose to be evaluated by suitable QAA. EQAR registration serves as a criterion

Discussions are on-going/ plans have been made.

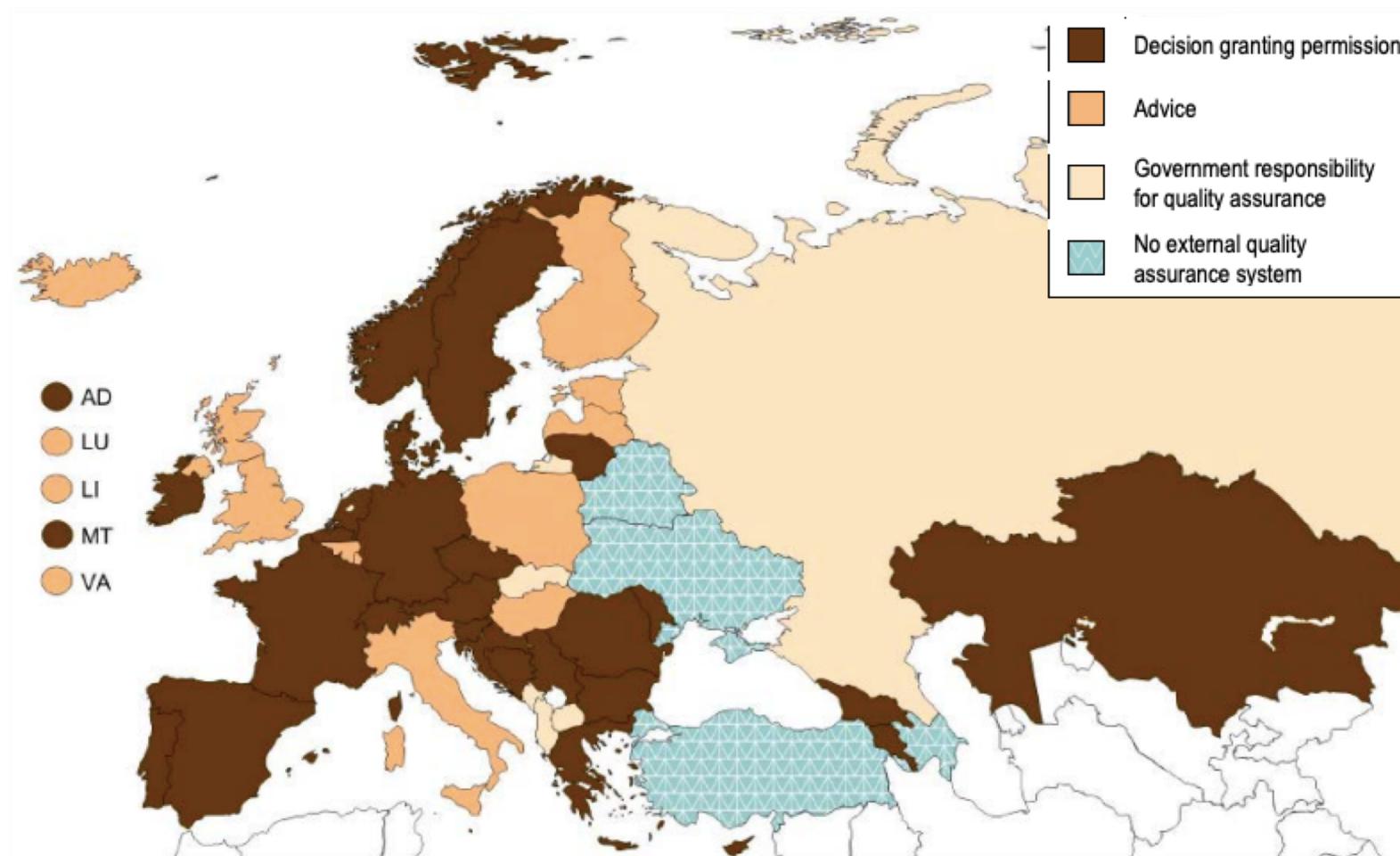
HEI & programmes cannot be evaluated by QA agencies from outside the country.

# Indicator. Countries allowing the European Approach for Quality Assurance of Joint Programmes, 2016/17



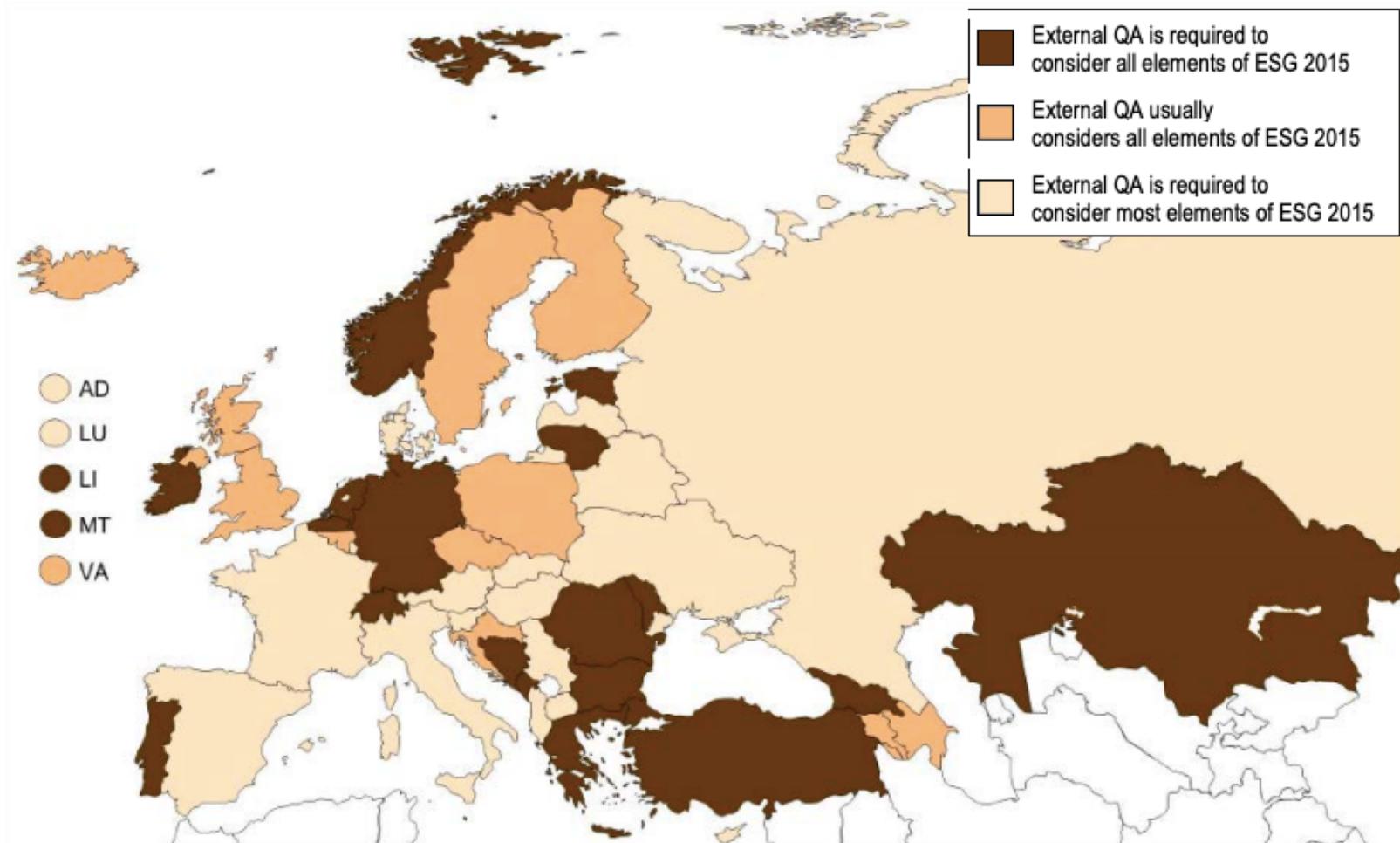
Source: BFUG data collection.

## Indicator. Main outcome of external evaluation, 2016/17



*Source:* BFUG data collection.

# Indicator. Requirements for external quality assurance to consider the elements specified in the ESG 2015, 2016/17



Source: BFUG data collection.

# Looking ahead..

- Peer support to implementation of key commitments is a **very good idea...**
- But it's not the only issue
- EHEA commitments are implemented when there is political will
- So do we want an open and coherent higher education on the basis of shared values?
- While implementing reforms we shouldn't neglect attitudes – exercising trust in practice

*“The best way to find out if you can trust somebody is to trust them”*

**Ernest Hemingway**

**A final thought...**